



**Organization for Security and Co-operation in Europe
Forum for Security Co-operation
Permanent Council**

FSC-PC.JOUR/83
24 September 2025

Original: ENGLISH

FSC Chairmanship: Finland

OSCE Chairmanship: Finland

**96th JOINT MEETING
OF THE FORUM FOR SECURITY CO-OPERATION
AND THE PERMANENT COUNCIL**

1. Date: Wednesday, 24 September 2025 (in the Neuer Saal and via video teleconference)

Opened: 10.05 a.m.

Closed: 12.45 p.m.

2. Chairperson: Ms. M. Neuvonen (FSC) (Finland)
Ambassador V. Häkkinen (PC) (Finland)

Chairperson (PC), Russian Federation (Annex), Belarus (FSC-PC.DEL/53/25 OSCE+)

3. Subjects discussed – Statements – Decisions/documents adopted:

Agenda item 1: VIOLATION OF ESTONIAN AIRSPACE BY THE
RUSSIAN FEDERATION ON 19 SEPTEMBER 2025

Chairperson (PC), Chairperson (FSC), Estonia (FSC-PC.DEL/58/25 OSCE+), Canada (FSC-PC.DEL/66/25 OSCE+), Denmark (FSC-PC.DEL/43/25 OSCE+), Denmark-European Union (with Albania, Andorra, Bosnia and Herzegovina, Georgia, Iceland, Liechtenstein, Moldova, Montenegro, North Macedonia, Norway, San Marino and Ukraine, in alignment) (FSC-PC.DEL/64/25), Romania, United Kingdom (FSC-PC.DEL/40/25 OSCE+), Montenegro (also on behalf of Albania, Belgium, Bulgaria, Canada, Croatia, Czechia, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Iceland, Italy, Latvia, Lithuania, Luxembourg, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden, Türkiye, the United Kingdom and the United States of America) (FSC-PC.DEL/70/25 OSCE+), Ukraine (FSC-PC.DEL/47/25), United States of America, Norway, Poland (FSC-PC.DEL/46/25 OSCE+), Germany (FSC-PC.DEL/42/25 OSCE+), Latvia (also on behalf of Lithuania) (FSC-PC.DEL/54/25 OSCE+), Czechia (FSC-PC.DEL/55/25 OSCE+),

Switzerland (FSC-PC.DEL/45/25 OSCE+), Sweden (FSC-PC.DEL/56/25/Rev.1 OSCE+), Netherlands (FSC-PC.DEL/49/25 OSCE+), Türkiye (FSC-PC.DEL/63/25 OSCE+), France, Spain, Italy (FSC-PC.DEL/59/25 OSCE+), Cyprus, Croatia (FSC-PC.DEL/65/25 OSCE+), Slovakia, Montenegro (FSC-PC.DEL/69/25 OSCE+), Albania (FSC-PC.DEL/68/25 OSCE+), Moldova, Greece, Ireland, Malta, Austria, Belgium, North Macedonia, Japan (Partner for Co-operation) (FSC-PC.DEL/57/25), Russian Federation (FSC-PC.DEL/50/25) (FSC-PC.DEL/51/25)

Agenda item 2: GENERAL STATEMENTS

- (a) *Russia's war of aggression against Ukraine*: Denmark (also on behalf of Albania, Andorra, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Cyprus, Czechia, Estonia, Finland, France, Germany, Greece, Iceland, Ireland, Italy, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Moldova, Montenegro, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden and Ukraine) (FSC-PC.DEL/41/25 OSCE+), Ukraine (FSC-PC.DEL/48/25), Canada (FSC-PC.DEL/67/25 OSCE+, Norway, United Kingdom
- (b) *Special military operation to demilitarize and denazify Ukraine*: Russian Federation (FSC-PC.DEL/52/25) (FSC-PC.DEL/61/25)
- (c) *Military transparency of the Russian Federation and provocative military action by NATO member States*: Russian Federation (FSC-PC.DEL/60/25)

Agenda item 3: ANY OTHER BUSINESS

Moldova's violation of OSCE commitments in the context of the parliamentary election of 28 September 2025: Russian Federation (FSC-PC.DEL/44/25), Moldova

4. Next meeting:

To be announced



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Annex

ENGLISH
Original: RUSSIAN

83rd Joint Meeting of the FSC and the PC
FSC-PC Journal No. 83, Point 2

**STATEMENT BY
THE DELEGATION OF THE RUSSIAN FEDERATION**

Distinguished Co-Chairpersons,

Allow us to make the following procedural comments.

The opening of the session of negotiations at the OSCE Forum for Security Co-operation (FSC) chaired by Finland that took place last week fills one with concern about the future course of discussions within this autonomous OSCE body.

It is perplexing and mind-boggling that, at the very first meeting, the Finnish FSC Chairmanship broke with the traditions of our Organization and flouted its own exhortations to the participating States by resorting to the language of confrontation. Moreover, the statement by the Minister of Defence of Finland, Antti Häkkinen, contained calls for the further militarization of Europe and for the Kyiv regime to be “pumped up” militarily even more, which is tantamount to supporting a continuation of the armed conflict. It is unacceptable to legitimize such positions by using the OSCE’s mechanisms for co-operation in the field of security in a manner contrary to their original purposes.

We are obliged to remind you that the FSC Chairperson is a technical moderator, not a political referee, and that the Chairperson’s tasks are strictly delimited by the Rules of Procedure. Now, it is expressly stipulated there that the Forum’s Chairmanship is responsible “on behalf of the FSC” (and that means on behalf of all 57 participating States without exception!) “for co-ordination of and consultation on current FSC business” (paragraph III.4 of the Rules of Procedure). In performing his or her duties, the FSC Chairperson is called upon to act in accordance with OSCE decisions, including, of course, the Rules of Procedure (paragraph III.5). It is in this very spirit that the Chairperson should ensure the good order and smooth running of meetings (paragraph IV.1(C)5). In contrast, it is utterly unacceptable for the Chairperson to misappropriate any powers not provided for in the Rules of Procedure.

Furthermore, it is deeply disappointing that the dual Finnish Chairmanship of the FSC and the Permanent Council arbitrarily – without consulting all the participating States – put a confrontational agenda item referring to the alleged violation of Estonian airspace by the Russian Federation on the agenda of this joint special meeting of the FSC and the Permanent Council.

We would remind you that the convening of meetings may not run counter to the provisions of the Chairmanship's mandate, which unambiguously obligates it to take the whole spectrum of opinions of participating States into account in its actions (Porto Ministerial Council Decision No. 8 of 2002).

The Russian delegation considers as inappropriate any attempts to use the exalted position of a chairing country to undermine the consensus basis of the OSCE's work. We call upon the Finnish Chairmanship of the Forum and the Finnish Chairmanship-in-Office to adhere to the approaches agreed on by all the participating States for the work of our Organization and to strictly abide by the Rules of Procedure of the OSCE.

We request that this statement be attached to the journal of today's joint special meeting of the FSC and the Permanent Council.

Thank you for your attention.